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### The US-China Phase One Trade Deal: An Economic Analysis of the Managed Trade Agreement

### **Abstract**

In light of the recent tit-for-tat trade dispute between China and the US, interest in quantifying the effects of the so-called phase one agreement has risen. To this end, the paper quantifies the impact of the asymmetric managed trade agreement using such a multi-country open-economy dynamic general equilibrium model. Besides assessing the direct implications for China and the US, trade diversion effects are also analyzed. The model-based analysis finds noticeable positive (negative) impacts of the agreement for the US (China) as well as negative spillover effects for countries not directly affected by the managed trade deal due to trade diversion. The impact of possible future trade agreements is also examined.

JEL-Codes: F130, F410, F420.

Keywords: phase one deal, managed trade, open-economy dynamic general equilibrium model, United States, China.

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### 1. Introduction

After three years of tariffs and tensions whilst the US and China have grown more hostile to one another, Chinese Vice Premier Liu He and US Trade Representative Robert Lighthizer signed the "Economic and Trade Agreement" (ETA), also referred to as the US–China phase one trade deal on 15 January 2020. The date of entry into force was 14 February 2020. The Agreement withholds further escalation of the on-and-off trade war between the US and China. The bilateral deal has three main components: (i) Chinese commitments to purchase more agricultural, energy and manufactured goods, and services; (ii) Chinese commitments to reform investment policies and enforce intellectual property rights; and (iii) abstention from currency manipulation. In addition, the trade deal comprises provisions to monitor the implementation of the pact, settle disputes and pursue additional policy reforms in phase two.

The centerpiece of the trade deal consists of the introduction of a voluntary import expansion (VIE) opening up the Chinese markets.<sup>2</sup> Voluntary VIEs are ultimately the import counterpart to voluntary export restraints (VERs). While a mandated market opening by means of a VIE sets a quantitative floor on China's imports, VERs would set a quantitative ceiling on the country's exports. Obviously, this agreement has provoked very varied sentiments across countries. The other World Trade Organisation (WTO) member countries are wary and consider this is a worrisome message violating the most-favored-nations principle and increasingly marginalizing the WTO. Multilateral liberalization is out and discriminatory bilateral mercantilism is in. From the unilateral American viewpoint, things are different. Accordingly, the market-opening VIE, tied to easily verifiable trade flows, is a necessity because of persistent and discriminatory policy distortions and allegedly opaque and unfair Chinese trade barriers that cannot be addressed with traditional rules-based trade policy tools. The VIE is also considered to prove Chinese good faith.<sup>3</sup>

To gauge the macroeconomic effects of the VIE agreement between the US and China, we develop an open-economy dynamic general equilibrium model in the spirit of Ghironi and Melitz (2005). For the research question at hand, however, the model is modified in several ways. First, the model is extended by a third country and calibrated to represent the US, China and the rest of the world (RoW). Second, the China module of the model also contains a state-owned enterprise sector operating under the authority of the government. Third, tariffs are introduced as a policy instrument in all economies. Fourth, we adopt the nested constant elasticity of substitution CES preferences proposed by Feenstra et al. (2018) to distinguish

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<sup>&</sup>lt;sup>1</sup> For the text of the phase one trade agreement between the US government and the Chinese government, see <a href="https://ustr.gov/sites/default/files/files/agreements/phase%20one%20agreement/Economic And Trade Agreement B">https://ustr.gov/sites/default/files/files/agreements/phase%20one%20agreement/Economic And Trade Agreement B</a> <a href="https://ustr.gov/sites/default/files/files/agreements/phase%20one%20agreement/Economic And Trade Agreement B">https://ustr.gov/sites/default/files/files/agreements/phase%20one%20agreement/Economic And Trade Agreement B</a> <a href="https://ustr.gov/sites/default/files/files/agreements/phase%20one%20agreement/Economic And Trade Agreement B">https://ustr.gov/sites/default/files/files/agreements/phase%20one%20agreement/Economic And Trade Agreement B</a> <a href="https://ustr.gov/sites/default/files/files/agreements/phase%20one%20agreement/Economic And Trade Agreement B">https://ustr.gov/sites/default/files/files/agreements/phase%20one%20agreement/Economic And Trade Agreement B</a> <a href="https://ustr.gov/sites/default/files/files/agreement/Economic And Trade Agreement B">https://ustr.gov/sites/default/files/files/agreement/Economic And Trade Agreement B</a> <a href="https://ustr.gov/sites/default/files/files/agreement/Economic And Trade Agreement B">https://ustr.gov/sites/default/files/files/agreement/Economic And Trade Agreement B</a> <a href="https://ustr.gov/sites/default/files/files/agreement/Economic And Trade Agreement B">https://ustr.gov/sites/default/files/files/agreement/Economic And Trade Agreement B</a> <a href="https://ustr.gov/sites/default/files/agreement/Economic And Trade Agreement B">https://ustr.gov/sites/default/files/agreement/Economic Adversarias/default/files/agreement/Economic Adversarias/default/files/agreement/Economic Adversarias/default/files/agreement/Economic Adversarias/default/files/agreement/Economic Adversarias/default/files/agreement/Economic Adversarias/default/files/agreement/Economic Adversarias/default/files/agreement/Economic Adver

<sup>&</sup>lt;sup>2</sup> VIEs entered the lexicon of trade policy after Bhagwati's (1987) pioneering article. Other seminal papers addressing various implications of VIEs, include Bagwell and Staiger (1990), Bjorksten (1994), Dinopoulos and Kreinin (1990), Ethier and Horn (1996) and Greaney (1996, 1999). For a thorough assessment of existing preferential trade agreements highlighting similarities and differences, see Mattoo et al. (2020).

<sup>&</sup>lt;sup>3</sup> Autor et al. (2020) and Colantone and Stanig (2018a) have established a causal link between the China import shock and a rise of political polarization in the US and an increasing support for right-wing populist parties in Europe. Colantone and Stanig (2018b) have further directly linked the China shock to the outcomes of the Brexit referendum vote.

between micro and macro trade elasticities. Finally, we include international production linkages through a model structure similar to that of Caliendo et al. (2015).

To our knowledge, this is the first study that attempts to quantify the global impact of the US-China managed trade agreement using such a multi-country open-economy dynamic general equilibrium model. A partial list of other recent contributions includes Amiti et al. (2019), Cerutti et al. (2019), Chowdhry and Felbermayr (2020a, 2020b), Freund et al. (2020) and Handley et al. (2020). Chowdhry and Felbermayr (2020a, 2020b) employ an empirical gravity model disaggregated by sector to analyze the impact of the trade agreement on third countries. On the contrary, Freund et al. (2020) use a calibrated computable general equilibrium model under the assumption of perfect competition to analyze the resulting trade patterns. The paper by Bolt et al. (2019) using the multiregional, general equilibrium model EAGLE is from a methodological point of view closer to our exercise, but the outcome-based phase one trade agreement is not evaluated. Finally, Cerutti et al. (2019) examine potential knock-on effects of the managed trade agreement, which were still unknown at the time of writing and thus hypothetical, by means of empirical modeling approaches. In general, one may say that our study fits into this emerging literature on the re-emergence of discriminatory protectionism shaking the foundations of the global trading system.

The remainder of this paper is structured as follows. Section 2 explains the contents of the agreement and analyzes its implementation to date. Section 3 lays out the modeling framework and research design. Section 4 presents the model calibration, and Section 5 presents the various numerical trade policy scenarios. In doing so, possible future trade arrangements will also be examined. Supplementing this, Section 6 provides a welfare analysis. The last section concludes.

### 2. The Asymmetric Phase One Trade Agreement and its Implementation to Date

Chapter 6 of the phase one trade deal contains legal commitments for China to make additional purchases of US exports in both 2020 and 2021 that would total USD 200 billion over its baseline purchases in 2017. Those 2017 purchases were about USD 130 billion of US merchandize exports and USD 50 billion of US service exports. Thus, the VIE agreement commits China to increase its imports from the US by no less than 55 percent. Within the overall target there are four explicit subtargets for covered products in the manufacturing, agricultural, energy, and services sectors.<sup>4</sup>

For the implementation of the ambitious commitments, the Chinese government has a variety of enforcement mechanism options from which to choose. In particular, it could pressure its state-owned enterprises (SOEs) by persuasion to allow greater imports of US products. In 2019, however, Chinese SOEs purchased only 26 percent of Chinese total imports. The managed trade targets could therefore only be met if the Chinese government somehow directs its SOEs to shift their 26 percent of imports entirely toward

<sup>&</sup>lt;sup>4</sup> Among the various types of VIE agreements (content VIE, market-share VIE and total value VIE), market-share VIEs have proven to be the most popular in practice. An important reason for this is that this form of VIE is susceptible to the rent-seeking of certain stakeholders (see, e.g., Rodrik, 2018). Grossman and Helpman (1994) have developed a model to explain the equilibrium structure of trade protection where special interest groups make political contributions in order to influence the government's choice of trade policy.

American suppliers. Ultimately, one inconsistency of the agreement thus is that the special role of the SOEs, which has been repeatedly criticized by the American authorities, is even strengthened by the trade agreement.

As regards tariffs, the high level of tariffs achieved will largely be maintained. The US will cut by half the tariff rate it imposed on 1 September 2019 on a USD 120 billion list of Chinese goods to 7.5%. US tariffs of 25% USD 250 billion-worth of Chinese goods put in place earlier will remain unchanged. Tariffs that were scheduled to go into effect on 15 December 2019 on nearly USD 160 billion-worth of Chinese goods, including cellphones, laptop computers, toys and clothing, are suspended indefinitely. China's retaliatory 15 December 2019 tariffs, including a 25% tariff on US cars have also been suspended. Overall, however, reciprocal average tariffs will remain at a very elevated level for the foreseeable future. In addition, the phase one deal did not even touch other contentious issues between the trade conflict, such as China's SOEs and subsidies. Moreover, with President Biden unlikely to go easy on China, these trade barriers are likely to endure.

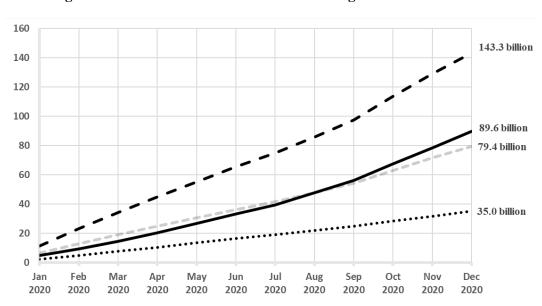


Figure 1: US-China Phase One Deal Monitoring as of November 2020

Notes: The data is based on December 2020 US export data released on 5 February 2021. The phase one deal also contains targets for 2021 not illustrated here. The black dashed line is the accumulated purchase commitment with even monthly targets, the solid black line represents actual accumulated US exports, and the dashed gray line shows the corresponding 2017 reference values. Source: <a href="https://www.census.gov/foreign-trade/reference/release\_schedule.html">https://www.census.gov/foreign-trade/reference/release\_schedule.html</a>.

A target-performance comparison since the beginning of 2020 is shown in Figure 1. The figure first shows the actual and committed accumulated exports of the product groups covered in the phase one deal. These are the yardstick for the degree of fulfillment of the target. For the sake of completeness, the accumulated exports of the product groups not covered in the phase one deal are likewise presented. What does the

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<sup>&</sup>lt;sup>5</sup> After the phase one trade deal went into effect, the average US (Chinese) tariffs on Chinese (US) exports are 19.3% (20.3%). The empirical evidence shows throughout that the higher tariffs raised prices and punished American consumers (Amiti et al. 2019; Fajgelbaum et al. 2020).

compliance with the managed trade deal obligations look like until December 2020? The target-performance comparison for the covered goods reveals a degree of fulfillment of 63 percent (USD 89.6 billion/USD 143.3 billion) in the first 11 months.<sup>6</sup>

An obvious problem is that neither the phase one deal, nor Figure 1 account for the COVID-19 pandemic, which has led to an unprecedented disruption to world trade, as production and consumption were scaled back across the globe.

According to the "WTO Trade Barometer" (<a href="https://www.wto.org/english/res\_e/statis\_e/wtoi\_e.htm">https://www.wto.org/english/res\_e/statis\_e/wtoi\_e.htm</a>), which combines a variety of trade-related component indices into a single composite index, world merchandise trade plummeted to historically unprecedented levels during the first COVID-19 lockdown in spring 2020. Afterwards, world trade rebounded strongly. Furthermore, a variety of precautionary trade barriers were launched at the beginning of 2020. Import barriers of medical products and other essential goods were lowered, while at the same time restrictions on the exports of such goods were introduced. The mix of import facilitation and export controls was driven by the objective of ensuring an adequate supply of essential goods. The impact of the pandemic-related upheavals in international trade on US exports to China is illustrated in Figure 2. The initial decline in exports was followed by a significant rebound in April–June 2020.

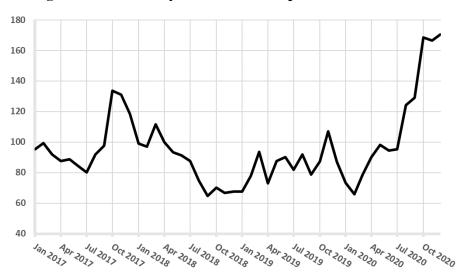


Figure 2: The Monthly Volume of US Exports to China 2017–2020

Note: The index has been normalized to 100 in the year 2017. Source: <a href="https://www.census.gov/foreign-trade/reference/release-schedule.html">https://www.census.gov/foreign-trade/reference/release-schedule.html</a>.

<sup>&</sup>lt;sup>6</sup> A minor deviation from the Peterson Institute for International Economics (PIIE) phase one tracker results from the treatment of HS product group 8800, which is an "uncovered category" in the phase one trade agreement, but has nevertheless been assigned to the "covered categories" by the PIIE since October 2020. See <a href="https://www.piie.com/research/piie-charts/us-china-phase-one-tracker-chinas-purchases-us-goods">https://www.piie.com/research/piie-charts/us-china-phase-one-tracker-chinas-purchases-us-goods</a>. In addition, the HS codes 2710122500 and 2711190020 are not accessible via USA Trade® Online, so unlike the official US data used to monitor the agreement, we have taken the entire categories (271012 and 271119). However, the difference is negligible.

Remarkably, the agreement makes no mention of COVID-19, although the pandemic had already hit China when the agreement came into force. The question of how the signatories will deal with this global shock is currently pending.<sup>7</sup> Against the backdrop of this uncertainty as to whether and, if so, how the pandemic will be dealt with, Figure 3 provides an alternative target-performance comparison of accumulated exports.

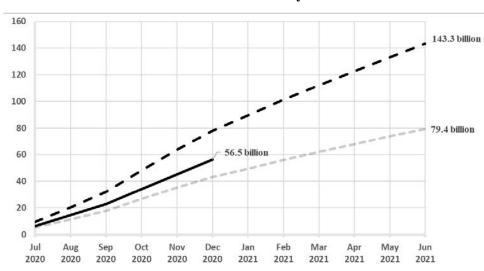


Figure 3: US-China Phase One Deal Monitoring Assuming a Pandemic-Related Time-Out Period from January – June 2020

Notes: The data is based on December 2020 US exports covered in the phase one deal released on 5 February 2021. Exports of product groups not covered in the agreement are not depicted. The black dashed line is the accumulated purchase commitment with even monthly targets, the solid black line represents the actual accumulated US exports, and the dashed gray line shows the corresponding 2017 reference values. Source: <a href="https://www.census.gov/foreign-trade/reference/release-schedule.html">https://www.census.gov/foreign-trade/reference/release-schedule.html</a>.

In Figure 3 a six-month time-out period in the first half of 2020 tacitly agreed between the contracting parties is assumed. All obligations under the phase one agreement would thus be postponed six months into the future. Assuming delayed implementation as of July 2020, the target-performance comparison for December 2020 reveals a 73 percent (USD 56.5 billion/USD 77.9 billion) implementation of the agreement for the covered goods in the first six months. The comparison of the actual and hypothetical contractual commitments in Figure 1 and Figure 3 thus provides some bound estimates for the implementation of the agreement until the end of 2020.

### 3. Model

There are many papers on trade, the fragmentation of production, the expansion of trade at the extensive and intensive margin, and trade restrictions between countries. The modeling setup is reminiscent of the approaches by Melitz (2003) and Ghironi and Melitz (2005) featuring heterogeneous firms that

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<sup>&</sup>lt;sup>7</sup> As with all trade agreements, the phase one trade deal includes a *force majeure* provision allowing for exceptions in crises. The "disaster clause" in Article 7.6 stipulates that the parties shall consult with each other in the event of a natural disaster or other unforeseeable event outside of their control.

endogenously decide not only how much they produce and export, but also whether they enter the market or export at all. The Melitz (2003) model can also be referred to as Krugman (1980) meets Hopenhayn (1992).<sup>8</sup> For an overview, Figure 4 sketches the general structure of the model. The model is designed to investigate the underlying questions in a coherent multi-country framework rigorously, yet still be tractable to obtain intuitive results.

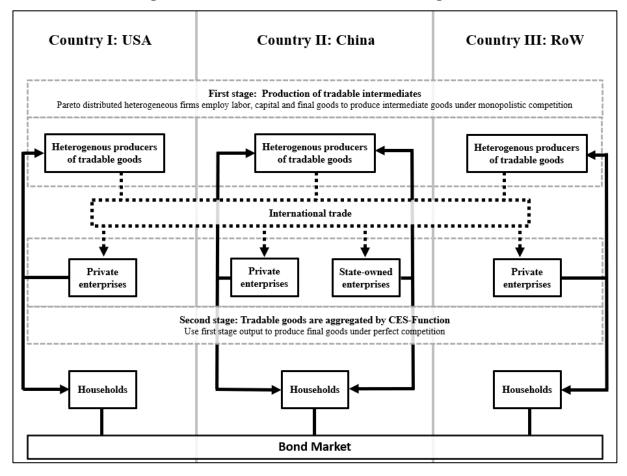


Figure 4: The General Structure of the Modeling Framework

The model presumes a two-stage production process. In the first stage, heterogeneous firms use labor, capital and final goods to produce tradable intermediate goods (see Section 3.1.2). These firms are differentially productive, drawing their productivity from a Pareto distribution at their birth. Only the most productive of them export their products abroad. The tradable goods from the first stage are bought by the firms in the second stage. As a country-specific feature, state-owned enterprises are also modeled in China. Only in China we assume that some of the second stage firms are owned by the government. These can be directly ordered by the Chinese government to purchase, for example, a higher share of tradable goods from the US (see Section 3.1.1). Firms in the second stage produce a homogeneous final product, which they in turn sell to households as consumption and capital goods and to firms in the first stage as material inputs.

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<sup>&</sup>lt;sup>8</sup> For a comprehensive and instructive review of the literature, see Redding (2011).

The households of the three countries are connected via the bond market. They smooth their consumption over time, accumulate capital and supply a fixed amount of labor (see Section 3.2). For the sake of clarity, the governments that pursue trade policy VIEs, tariffs, directives and possibly subsidies are not shown (see Section 3.3). The details of the model are described next.

### 3.1 Firms

The structure of the production sector is similar to that of Caliendo et al. (2015). Deviating from this multigood modeling framework, however, the model presented here incorporates a special three-country-four-sector structure. The three countries are the United States (US), China (CN) and the rest of the world (RoW). Each of these countries has privately owned enterprises (POEs). In addition and exclusively, China also has a state-owned enterprise (SOE) sector.

### 3.1.1 Final Goods Production and Managed Trade Policy

The economy is populated by final goods firms, indexed by sector  $s \in \{POE, SOE\}$  and country  $i \in \{US; CN; RoW\}$ . Using the Dixit-Stiglitz aggregator, and the superscripts s and i, the production of final goods in period t is given by:

$$Q_t^{is} = Z_{s,t}^i \left( \left( 1 - \alpha_s^i \right)^{\frac{1}{\omega}} \left( Q_{Ds,t}^i \right)^{\frac{\omega - 1}{\omega}} + \left( \alpha_s^i \right)^{\frac{1}{\omega}} \left( Q_{Xs,t}^i \right)^{\frac{\omega - 1}{\omega}} \right)^{\frac{\omega}{\omega - 1}}, \tag{1}$$

where  $Z_{s,t}^i$  is the productivity of final goods firms in country i and sector s and  $\alpha_s^i$  is the degree of openness, and  $\omega$  is the macro elasticity, i.e., the elasticity of substitution between the domestically produced bundle of intermediate varieties,

$$Q_{Ds,t}^{i} = \left( \int_{\varphi \in \Phi} \left( Q_{Ds,t}^{i}(\varphi) \right)^{\theta - 1/\theta} d\varphi \right)^{\theta/\theta - 1}, \tag{2}$$

where  $Q_{D,t}^{is}(\varphi)$  represent the demand for variety  $\varphi$ , and the foreign produced bundle  $Q_{Xs,t}^i$ . We normalize the productivity of POEs to 1, while the Chinese SOEs have lower productivity. The foreign bundle is given by:

$$Q_{Xs,t}^{i} = \left(\sum_{j \neq i} \left(\kappa_{s}^{ij}\right)^{\frac{1}{\theta}} \left(Q_{Xs,t}^{ij}\right)^{\frac{\theta-1}{\theta}}\right)^{\frac{\theta}{\theta-1}},\tag{3}$$

where  $\kappa_s^{ij}$  denotes the utility weight of the CES index,  $Q_{Xs,t}^{ij} = \left(\int_{\varphi \in \Phi} \left(Q_{Xs,t}^{ij}(\varphi)\right)^{\theta-1/\theta} d\varphi\right)^{\theta/\theta-1}$  and  $\theta$  is the micro elasticity of substitution, which is the same for all goods. The introduction of these two distinct substitution elasticities thereby follows Feenstra et al. (2018). The motivation is that substitution between domestic and foreign goods may be more difficult than between different foreign goods. The CES-based final price index is given by

$$P_{PE,t}^{i} = \left[ (1 - \alpha^{i}) (P_{DPE,t}^{i,n})^{1-\omega} + \alpha^{i} (P_{XPE,t}^{i,n})^{1-\omega} \right]^{\frac{1}{1-\omega}},\tag{4}$$

where  $P_{DPE,t}^{i,n} = \left(\int_{\varphi \in \Phi} \left(P_{DPE,t}^{i,n}(\varphi)\right)^{1-\theta} d\varphi\right)^{1/1-\theta}$  and  $P_{XPE,t}^{i,n} = \left(\sum_{j \neq i} \kappa^{ij} \left(P_{XPE,t}^{ij,n}\right)^{1-\theta}\right)^{1/1-\theta}$  are the nominal price indices of the domestic varieties and of imported intermediates, respectively.  $P_{XPE,t}^{ij,n} = \left(\int_{\varphi \in \Phi} (1 + \tau_t^{ij}) \left(P_{XPE,t}^{ij,n}(\varphi)\right)^{1-\theta} d\varphi\right)^{1/1-\theta}$  is the price index of varieties from country j, which also depends on the trade tariff  $\tau_t^{ij}$  levied by country i on products of country j.

A specific feature of the model is that in China, in addition to private companies, state-owned enterprises are also present. Without government intervention, these SOEs act exactly like the POEs. The cornerstone of the phase one deal was a Chinese pledge to purchase further American exports over 2020 and 2021. But curiously, the agreement makes no mention of Beijing committing to cut its tariffs to facilitate those purchases. The only viable option for meeting the obligations thus is an administrative order requiring the Chinese SOEs to make additional imports from the US. In terms of an equation, this relative demand for US products by the Chinese SOEs  $\Psi_t$  is given as:

$$\Psi_{t} = \frac{P_{XSOE,t}^{CNUS} Q_{XSOE,t}^{CNUS}}{P_{DSOE,t}^{CN} Q_{DSOE,t}^{CN} + P_{XSOE,t}^{CNUS} Q_{XSOE,t}^{CNUS} + P_{XSOE,t}^{CNRoW} Q_{XSOE,t}^{CNRoW}} = \frac{P_{XSOE,t}^{CNUS} Q_{XSOE,t}^{CNUS}}{P_{SOE,t}^{CN} Q_{SOE,t}^{CN}}$$
(5)

Since the Chinese SOEs are less productive than POEs, the SOEs receive two kinds of government subsidies for compensation. First, SOEs receive subsidies  $\tau_{DSu,t}^{CN}$  for domestic market purchases. Thus, the price index of Chinese domestic varieties sold to SOEs is given by

$$P_{DSOE,t}^{i,n} = \left( \int_{\varphi \in \Phi} (1 - \tau_{DSu,t}^{CN}) \left( P_{DSOE,t}^{i,n}(\varphi) \right)^{1-\theta} d\varphi \right)^{1/1-\theta}$$
 (6)

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<sup>&</sup>lt;sup>9</sup> See <a href="https://www.piie.com/blogs/trade-and-investment-policy-watch/trumps-phase-one-deal-relies-chinas-state-owned-enterprises">https://www.piie.com/blogs/trade-and-investment-policy-watch/trumps-phase-one-deal-relies-chinas-state-owned-enterprises</a>.

Moreover, we introduce a subsidy  $\tau_{su,t}^{CNUS}$  to SOEs for importing US goods. 10 The price index of varieties from the US exported to China is thus given by

$$P_{XPE,t}^{CNUS,n} = \left( \int_{\varphi \in \Phi} \left( 1 + \tau_t^{CNUS} - \tau_{su,t}^{CNUS} \right) \left( P_{XSOE,t}^{CNUS,n}(\varphi) \right)^{1-\theta} d\varphi \right)^{1/1-\theta}$$
 (7)

Both subsidies are modeled symmetrically to tariffs, i.e., Chinese households receive the difference between tariff revenues and subsidy expenditures as a lump sum payment.

In the interest of a straightforward modeling, we assume that the relative SOE demand for US goods is simply set exogenously by the Chinese authorities. From standard profit maximization, the demand function for domestic goods is obtained as

$$\frac{Q_{DSOE,t}^{CN}}{Q_{SOE,t}^{CN}} = (1 - \alpha^{CN}) \left(\frac{P_{DSOE,t}^{CN}}{P_{SOE,t}^{CN}}\right)^{-\omega} \Xi^{-\omega} , \qquad (8)$$

and the demand for goods from the rest of the world is given by

$$\frac{Q_{XSOE,t}^{CNRoW}}{Q_{SOE,t}^{CN}} = \alpha^{CN} \kappa^{CNEU} \left( \frac{P_{XSOE,t}^{CNRoW}}{P_{SOE,t}^{CN}} \right)^{-\theta_{SOE}} \left( \frac{Q_{XSOE,t}^{CN}}{\alpha^{CN} Q_{SOE,t}^{CN}} \right)^{\frac{\omega - \theta}{\omega}} \Xi^{-\theta} , \tag{9}$$

where  $\Xi$  is defined as

 $\Xi = \frac{1}{(1 - \Psi_t)} - \frac{\Psi_t}{(1 - \Psi_t)} (\kappa^{CNUS})^{\frac{1}{\theta}} \left( \frac{Q_{XSOE,t}^{CNUS}}{Q_{XSOE,t}^{CN}} \right)^{-\frac{1}{\theta}} \left( \frac{Q_{XSOE,t}^{CN}}{\alpha^i Q_{SOE,t}^F} \right)^{-\frac{1}{\omega}} \frac{P_{SOE,t}^{CNUS}}{P_{SOE,t}^{CNUS}}$ (10)

Notice that the above-described term  $\Xi$  equals 1 if the relative demand  $\Psi_t$  exactly matches the unconstrained CES demand function of the SOEs without government interventions. Therefore, we rewrite the demand policy of the Chinese government equivalently as:

$$\Psi_{t} = \max \left( \alpha^{CN} \kappa^{CNUS} \left( \frac{P_{XSOE,t}^{CNUS}}{P_{SOE,t}^{CN}} \right)^{1-\theta} \left( \frac{Q_{XSOE,t}^{CN}}{\alpha^{CN} Q_{SOE,t}^{CN}} \right)^{\frac{\omega-\theta}{\omega}}, \underline{\Psi}_{t} \right)$$
(11)

<sup>&</sup>lt;sup>10</sup> The modeling illustrates an important issue. The phase one deal worsens rather than resolves one of the frictions underlying this trade conflict. The counterproductive trade agreement pushes China even farther away from markets and toward a state-driven economy. In practical terms, the Chinese authorities could promise to rebate the tariffs it collects on SOE purchases.

The first term in parentheses is the unconstrained CES-based demand function and  $\underline{\Psi}_t$  is the relative minimum import quota for US goods set by the Chinese authorities. If the latter is not binding, then  $\Psi_t$  is exactly the unrestricted demand for US goods.

### 3.1.2 Intermediate Goods Production

Intermediate goods are produced in monopolistically competitive markets, described below in more detail. The production function of a firm indexed by its relative productivity z is given by the Cobb-Douglas function

$$Y_{D,t}^{i}(z) = z Z_{t}^{i} \left( L_{t}^{i}(z) \right)^{\varrho_{L}^{i}} \left( K_{t}^{i}(z) \right)^{\varrho_{K}^{i}} \left( M_{t}^{i}(z) \right)^{\varrho_{M}^{i}} , \tag{12}$$

where  $L_t^i(z)$ ,  $K_t^i(z)$  and  $M_t^i(z)$  are labor, capital and raw materials used by firm z, respectively.  $\varrho_L^i$ ,  $\varrho_K^i$  and  $\varrho_M^i$  are the respective factor weights and  $Z_t^i$  is aggregate productivity in country i. Unlike the other two countries, SOEs and POEs coexist in China. The intermediate goods firms thus buy materials and rent capital from companies of both ownership structures and thus we define the aggregate Cobb-Douglas-weighted input bundle as:

$$M_t^{CN}(z) = \chi \left( M_{PE,t}^{CN}(z) \right)^{\chi} \left( M_{SOE,t}^{CN}(z) \right)^{1-\chi}$$
(13)

$$K_t^{CN}(z) = \check{\chi} \left( K_{PE,t}^{CN}(z) \right)^{\chi} \left( K_{SOE,t}^{CN}(z) \right)^{1-\chi}, \tag{14}$$

where  $\chi$  is the weighting factor and  $\check{\chi} = 1/(\chi^{\chi}(1-\chi)^{(1-\chi)})$  ensures that the coexistence of the two sectors does not lead to any losses. Profit maximization leads to an expression for marginal cost in the US and the RoW given by:

$$MC_t^i = \left(\frac{w_t^i}{\varrho_L^i}\right)^{\varrho_L^i} \left(\frac{R_{K,t}^i}{\varrho_K^i}\right)^{\varrho_K^i} \left(\frac{1}{\varrho_M^i}\right)^{\varrho_M^i},\tag{15}$$

where i = US, RoW. Given the dissimilar corporate structure, marginal cost in China can be written as:

$$MC_t^{CN} = \left(\frac{w_t^{CN}}{\varrho_L^{CN}}\right)^{\varrho_L^{CN}} \left(\frac{R_{K,PE,t}^{CN}}{\check{\chi}\chi\varrho_K^{CN}}\right)^{\varrho_K^{CN}\chi} \left(\frac{R_{K,SOE,t}^{CN}}{\check{\chi}(1-\chi)\varrho_K^{CN}}\right)^{\varrho_K^{CN}(1-\chi)} \left(\frac{1}{\check{\chi}\chi\varrho_M^{CN}}\right)^{\varrho_M^{CN}\chi} \left(\frac{P_{SOE,t}^{CN}}{\check{\chi}(1-\chi)\varrho_M^{CN}}\right)^{\varrho_M^{CN}(1-\chi)},$$

where  $w_t^i$  denotes the real wage in country i,  $R_{K,t}^{CN}$  is the rental price of physical capital and  $P_{SOE,t}^{CN}$  is the price of the homogeneous final product produced by the state-owned enterprises in China and used as raw material input by the intermediate firms. The POE final good price serves as numeraire and is normalized to 1. Note that  $MC_t^i$  is the marginal cost of buying an additional unit of the factor input bundle, which is the same for all firms in country i, and not the marginal cost of producing an additional unit of output, which varies across firms depending on their relative productivity z.

Price setting under imperfect competition leads to the first-order condition in which firms choose the output price as a mark-up on marginal costs as:

$$p_{D,t}^{i}(z) = \frac{p_{D,t}^{i,n}(z)}{P_{PE,t}^{i}} = \frac{\theta}{\theta - 1} \frac{MC_{t}^{i}}{Z_{t}^{i}z}$$
(17)

If firm z exports to country j, its price in terms of the price index of the destination market is given by

$$p_{X,t}^{ji}(z) = \frac{p_{X,t}^{ji,n}(z)}{P_{PE,t}^{j}} = \frac{1}{\varepsilon_t^{ij}} \tau_{IB,t}^{ij} p_{D,t}^{i}(z) , \qquad (18)$$

where  $\tau_{IB,t}^{ji}$  are iceberg trade costs from exporting from country j to country i and  $\varepsilon_t^{ij}$  is the real exchange rate defined as  $\varepsilon_t^{ij} = \varepsilon_t^{ij,n} P_{PE,t}^j / P_{PE,t}^i$ . The existence of iceberg costs implies that  $\tau_{IB,t}^{ji} > 1$  units of goods must be shipped for 1 unit to arrive at the destination. We assume a flexible exchange rate throughout our paper. In the Chinese submodel, real profits of firm z from domestic sales to SOEs are

$$d_{DSOE,t}^{CN}(z) = \frac{1}{\theta} \left( 1 - \tau_{DSu,t}^{CN} \right)^{-\theta} \left( Z_{SOE,t}^{CN} \right)^{\omega - 1} \left[ p_{D,t}^{CN}(z) \right]^{1-\theta} P_{SOE,t}^{CN}^{CN}^{\theta - \omega} (1 - \alpha) Q_{SOE,t}^{CN}. \tag{19}$$

If the firm decides to export to country j, it has to pay fixed costs of exporting  $f_{X,t}^{ij}$  in terms of effective units of its input bundle. Consequently, the export profits are given by:

$$d_{Xs,t}^{ij}(z) = \begin{cases} \frac{\varepsilon_t^{ij}}{\theta} \left(1 + \tau_t^{ij} - \tau_{su,t}^{ij}\right)^{-\theta} \left[p_{X,t}^{ji}(z)\right]^{1-\theta} P_{Xs,t}^{i}^{i} \theta^{-\omega} \alpha^j \kappa^{ij} Q_{s,t}^{j} - M C_t^i \frac{f_{X,t}^{ij}}{Z_t^i}, & \text{if firm } z \text{ exports to } j \\ 0 & \text{otherwise} \end{cases}$$
(20)

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<sup>&</sup>lt;sup>11</sup> There are persuasive reasons that there are not only trade costs but also fixed costs of exporting. These include, among others, learning about new markets, regulatory costs and costs for distribution networks.

Notice that, in China, intermediate firms make domestic profits from selling to the POE and the SOE sector. In the US and the RoW a firm z decides separately whether and if so to which Chinese sectors it exports. Hence, the total profits of firm z, the sum of its domestic and export profits, also have to be summed across sectors, i.e.,  $d_t^i(z) = \sum_S \sum_{j \neq i} (d_{DS,t}^i(z) + d_{XS,t}^{ij}(z))$ .

### 3.1.3 Equilibrium Price Indices and Aggregation

By properly combining some of the above equations, we can obtain the aggregate domestic and import equilibrium prices from country j and sector s

$$P_{Ds,t}^{i,n} = \left\{ \int_0^\infty \left[ p_{Ds,t}^{i,n}(z) \right]^{1-\theta} N_{D,t}^i g(z) \, dz \right\}^{\frac{1}{1-\theta}}$$
 (21)

and

$$P_{Xs,t}^{i,n} = \left\{ \int_{z_{Xs,t}^{ji}}^{\infty} (1 + \tau_t^{ij}) [p_{Xs,t}^{i,n}(z)]^{1-\theta} N_{Xs,t}^{ji} g(z) dz \right\}^{\frac{1}{1-\theta}}, \tag{22}$$

respectively.  $N_{D,t}^i$  is the number of intermediate firms in country i, and  $N_{Xs,t}^{ji}$  is the number of firms in country j, which decide to export to sector s in country i. Every individual firm produces one variety, and hence the number of firms equals the number of available varieties. Only firms with a productivity cutoff value of at least  $z_{Xs,t}^{ji}$  will also export to country i and sector s.

Given this export productivity cutoff value and a minimum productivity of firms in country i,  $z_{min}$ , we define the average productivity of all firms as  $\tilde{z}_{D,t}^{is} = \left[ \int_{z_{min}}^{\infty} z^{\theta-1} g(z) \, dz \right]^{1/(\theta-1)}$  and of all exporters to country j and sector s as  $\tilde{z}_{Xs,t}^{ij} = \left[ \frac{1}{1-G(z_{Xs,t}^{ij})} \int_{z_{Xs,t}^{ij}}^{\infty} z^{\theta-1} g(z) \, dz \right]^{1/(\theta-1)}$ . G(z) is the cumulative distribution function of firm productivity and thus  $G(z_{Xs,t}^{ij})$  is the probability that a firm will not export to sector s in

country j. These average values defined here summarize the information in the distribution of productivity levels relevant for all aggregated variables (Melitz 2003). For example, it can be shown that the aggregated prices described above can be written as a price index of the destination market as:

$$P_{D,t}^{is} = \frac{P_{D,t}^{i,n}}{P_t^{iPE}} = N_{D,t}^{i} \frac{1}{1-\theta} p_{D,t}^{i} (\tilde{z}_{D,t}^{i})$$
(23)

$$P_{XS,t}^{ij} = \frac{P_{XS,t}^{ij,n}}{P_{PE,t}^{i}} = \left(1 + \tau_s^{ij}\right) N_{XS,t}^{ji}^{\frac{1}{1-\theta}} p_{D,t}^{j} \left(\tilde{z}_{XS,t}^{ji}\right)$$
(24)

As mentioned above, the final product of the POE sector is used as a numeraire and normalized to 1. Using equation (4) and the above equations, the numeraire price can be written as:

$$1 = (1 - \alpha^{i})(P_{DPE,t}^{i})^{1-\omega} + a^{i}(P_{XPE,t}^{i})^{1-\omega}$$
 (25)

### 3.1.4 Distributional Assumptions and Firm Averages

We assume the firm productivity z to be Pareto distributed. <sup>12</sup> The cumulative distribution function is then given by  $G(z) = 1 - (z_{min}/z)^k$  with lower bound  $z_{min}$  and shape parameter k, which must be greater than  $\theta-1$  so that the variance of the firm size does not become infinite. Given the Pareto distribution, the average productivities are as follows:

$$\tilde{z}_{D,t}^{i} = \left[\frac{k}{k-\theta+1}\right]^{\frac{1}{\theta-1}} z_{min}; \quad \tilde{z}_{Xs,t}^{ij} = \left[\frac{k}{k-\theta+1}\right]^{\frac{1}{\theta-1}} z_{Xs,t}^{ij} \tag{26}$$

We now combine the above and equation (19) to solve for the productivity cutoffs that distinguish profitable from nonprofitable exporters. Firms that draw a productivity above the cutoff will supply the market, and this therefore determines the set of varieties supplied to the market.<sup>13</sup>

In the interest of a space-saving presentation, only the productivity cutoff value of US firms exporting to Chinese state-owned enterprises is presented here. 14

$$z_{XSOE,t}^{USCN} = \left(\frac{\theta}{\theta - 1}\right) \frac{\left(1 + \tau_{IM,t}^{CNUS}\right) \tau_{IB,t}^{USCN}}{P_{XSOE,t}^{CNUS}} \left(\frac{\Psi_{t} Q_{SOE,t}^{CN} P_{SOE,t}^{CN}}{\theta \left(1 + \tau_{IM,t}^{CNUS}\right) f_{X,t}^{USCN}}\right)^{\frac{1}{1 - \theta}} \left(\frac{M C_{t}^{US}}{\varepsilon_{t}^{USCN} Z_{t}^{US}}\right)^{\frac{\theta}{\theta - 1}}$$

$$(27)$$

<sup>12</sup> The Pareto distribution has two well-known advantages. (i) Combined with CES, it delivers closed-form solutions,

and (ii) the Pareto distribution is "scale-free" and thus the degree of heterogeneity is summarized only by the shape parameter  $\kappa$ . The homogeneous firm model corresponds to the limit case in which the  $\kappa \to \infty$ . How does foreign trade affect the distribution of firms and average productivity? With foreign trade, exporting provides new opportunities for profits only to the most productive firms with productivities above the cutoff. The most

productive firms increase labor demand. This increases the real wage and forces less productive firms to exit. In other words, foreign trade leads to intra-industry reallocation across firms. For exporting firms, profits due to export opportunities increase, but decrease due to the entry of foreign firms in the domestic market. For nonexporting firms, only the negative second effect is active. The normative implication is that exposure to trade increases average

productivity and thus leads to gains from trade.

14 The remaining export cutoff values are available upon request.

It is straightforward to see that  $\partial z_{XSOE,t}^{USCN}/\partial \Psi_t = z_{XSOE,t}^{USCN}/(1-\theta)\Psi_t < 0$ , if the markup is positive and not infinite, i.e., if  $\theta > 1$ . A higher (relative) demand of the Chinese SOEs for US goods leads to a lower productivity cutoff value and thus to lower average productivity of the respective US exporters, as firms that are less productive self-select into the export market. The reason for this selection effect, as Caliendo et al. (2015) call it, is that US exporters can spread their fixed costs over higher sales.

There are  $N_{D,t}^i$  companies in country i, but only  $N_{Xs,t}^{ij}$  companies decide to export to sector s of country j. The share of the latter can be expressed by:

$$\frac{N_{Xs,t}^{ij}}{N_{D,t}^{i}} = \left(\frac{z_{min}}{\tilde{z}_{Xs,t}^{ij}}\right)^{k} \left(\frac{k}{k-\theta+1}\right)^{\frac{k}{\theta-1}}$$
(28)

The associated average profits are  $\tilde{d}_{D,t}^i = d_{D,t}^i(z_{min})[k/(k-\theta+1)]$  and  $\tilde{d}_{Xs,t}^{ij} = [(\theta-1)/(k-\theta+1)]MC_t^i f_X^{ijs}/Z_t^i$ , respectively. Average total profits of Chinese intermediate firms are

$$\tilde{d}_{t}^{CN} = \tilde{d}_{D,t}^{CN} + \tilde{d}_{SOE,t}^{CN} + \sum_{j \neq CN} \frac{N_{XPE,t}^{CNj}}{N_{D,t}^{CN}} \tilde{d}_{XPE,t}^{CNj}$$
(29)

and for all  $i \neq CN$ 

$$\tilde{d}_{t}^{i} = \tilde{d}_{D,t}^{i} + \frac{N_{SOE,t}^{iCN}}{N_{D,t}^{i}} \tilde{d}_{SOE,t}^{iCN} + \sum_{j \neq i} \frac{N_{XPE,t}^{ij}}{N_{D,t}^{i}} \tilde{d}_{XPE,t}^{ij}$$
(30)

### 3.1.5 Firm Entry and Exit Decisions

There is a large (unbounded) pool of prospective entrants into the industry. Prior to entry, firms are identical. However, the entry decision undertaken by each firm is risky. When entering the market, identical firms have to pay sunk entry costs amounting to  $f_E^i$  effective units of the input bundle. Subsequent to the market entry, the firm draws its productivity level z from the Pareto distribution described above. Prior to entry, firms think about their expected profits and calculate the present value of the expected stream of average profits starting in period t+1:

15 Since the firm draws its productivity and then decides whether or not it exports, all exporting firms must sell

domestically (but the converse is not true).

$$\tilde{v}_t^i = E_t \sum_{h=t+1}^{\infty} [\beta(1-\delta)]^{h-t} \left(\frac{\lambda_h^i}{\lambda_t^i}\right) \tilde{d}_h^i$$
(31)

The expected stream of profits has to be equal to the costs of entry, which implies:

$$\tilde{v}_t^i = \frac{MC_t^i f_E^i}{Z_t^i} \tag{32}$$

As in Ghironi and Melitz (2005), new entrants in period t start to produce in period t+1 and survive every period with a probability  $(1-\delta)$ . Let the number of new entrants in period t be  $N_{E,t}^i$ , then the stock of firms is given by:

$$N_{D,t}^{i} = (1 - \delta) \left( N_{D,t-t}^{i} + N_{E,t-1}^{i} \right) \tag{33}$$

### 3.2 The Representative Household

The representative household h in country  $i \in \{US; CN; EU\}$  acts competitively, taking prices and policy as given, and maximizes its utility

$$V_0 = E_0 \left( \sum_{t=0}^{\infty} \beta^t \frac{\left( C_{h,t}^i \right)^{1-\gamma}}{1-\gamma} \right), \tag{34}$$

where  $E_0$  is the rational expectations operator,  $\beta$  is the discount factor and  $\gamma$  is the inverse elasticity of intertemporal substitution with regard to consumption  $C_{h,t}^i$ . In the US and the RoW, households consume POE-produced goods, i.e.,  $C_{h,t}^i = C_{h,PE,t}^i$  for  $i \neq CN$ . In contrast, Chinese households consume a bundle of POE-produced and SOE-produced goods  $C_{h,t}^{CN} = \chi (C_{h,PE,t}^{CN})^{\chi} (C_{h,SOE,t}^{CN})^{1-\chi}$ . Consumption of country  $i \neq US$  has a mass relative to the size of the US economy  $\xi^{US}$ . Therefore, all absolute quantities represent aggregates relative to the US. Due to symmetry, consumption and labor supply are the same for every household and, thus,  $C_{h,s,t}^i = \frac{\xi^{US}}{\xi^i} C_{s,t}^i$ . The aggregated budget constraint of all households in country i is given by:

$$\sum_{j \neq i} B_{i,t}^{ij} + \sum_{j \neq i} \varepsilon_{t}^{ij} B_{j,t}^{ij} + \tilde{v}_{t}^{i} N_{t}^{i} x_{t}^{i} + I_{t}^{i} + \sum_{s} \frac{P_{t}^{is,n}}{P_{t}^{iPE}} C_{s,t}^{i} =$$

$$\sum_{j \neq i} R_{t-1}^{i} B_{i,t-1}^{ij} + \sum_{j \neq i} R_{t-1}^{ij} \varepsilon_{t}^{ij} B_{j,t-1}^{ij} + R_{Ks,t}^{i} K_{s,t-1}^{i} + (\tilde{d}_{t}^{i} + \tilde{v}_{t}^{i}) N_{t}^{i} x_{t-1}^{i} + w_{t}^{i} L^{i} + \Gamma_{t}^{i}$$
 (35)

where  $B_{i,t}^{ij}$  are bonds denoted in domestic currency,  $B_{j,t}^{ij}$  are bonds denoted in a foreign currency, and  $\varepsilon_t^{ij} = \varepsilon_t^{n,ij} P_t^j/P_t^i$  is the real exchange rate.  $R_{t-1}^i$  is the interest rate of bonds denoted in domestic currency and  $R_{t-1}^{ij}$  is the interest rate of bonds denoted in the currency of country j.  $w_t^i$  is the real wage,  $L^i$  is labor supply, and  $\Gamma_t^i$  is a lump-sum rebate of the import tariff revenue (see Section 3.3). During period t, households buy  $t_t^i$  shares in an investment fund from  $t_t^i \equiv N_{D,t}^i + N_{E,t}^i$  domestic firms and in this way invest at the extensive margin. The price of the shares is equal to the above-mentioned present value of the expected stream of average profits of the domestic firms  $t_t^i$ . The dividends paid to the shareholders in period  $t_t^i$  are again equal to average profits  $t_t^i$ . Moreover, households can consume  $t_t^i$  or invest  $t_t^i$  of the final private sector good (at the intensive margin). Chinese households can also consume  $t_t^i$  for the final private sector good (at the intensive margin). Chinese households can also consume  $t_t^i$  for the previous periods accumulated capital,  $t_t^i$  provides a real return  $t_t^i$  to the household. Furthermore, we assume convex investment adjustment costs. Therefore, the utility maximization problem of the household is also subject to

$$K_{s,t}^{i} = (1 - \delta_{K})K_{s,t-1}^{i} + I_{s,t}^{i} \left(1 - \frac{\phi}{2} \left(\frac{I_{s,t}^{i}}{I_{s,t-1}^{i}} - 1\right)^{2}\right), \tag{36}$$

where  $\phi$  is an investment adjustment cost parameter and  $\delta_K$  is the depreciation rate of capital. The Euler equation for consumption in the US and the RoW is given as:

$$\lambda_t^i = \left(\frac{\xi^{US}}{\xi^i} C_{PE,t}^i\right)^{-\gamma} , \qquad (37)$$

where  $\lambda_t^i$  is the Lagrangian multiplier of the budget constraint. In contrast to the US and the RoW, Chinese households consume POE-produced and SOE-produced goods. Therefore, the corresponding first-order conditions are

$$\lambda_t^{CN} = \chi \frac{C_t^{CN}}{C_{PE}^{CN}} \left( \frac{\xi^{US}}{\xi^i} C_t^{CN} \right)^{-\gamma} \tag{38}$$

and

$$\lambda_t^{CN} = \frac{(1 - \chi)}{P_{SOF,t}^{CN}} \frac{C_t^{CN}}{C_{SOF,t}^{CN}} \left(\frac{\xi^{US}}{\xi^i} C_t^{CN}\right)^{-\gamma},\tag{39}$$

respectively. The remaining first-order conditions common to all countries are:

$$R_t^i = \frac{1}{\beta} E_t \left( \frac{\lambda_t^i}{\lambda_{t+1}^i} \right) \tag{40}$$

$$R_t^{ij} = \frac{1}{\beta} E_t \left( \frac{\varepsilon_t^{ij}}{\varepsilon_{t+1}^{ij}} \frac{\lambda_t^i}{\lambda_{t+1}^i} \right) \tag{41}$$

$$q_{s,t}^{i} = \beta E_{t} \left( \frac{\lambda_{t+1}^{i}}{\lambda_{t}^{i}} \left( R_{Ks,t+1}^{i} + q_{s,t+1}^{i} (1 - \delta_{K}) \right) \right)$$
(42)

$$q_{s,t}^{i} = 1 + q_{s,t}^{i} \frac{\phi}{2} \left( \frac{I_{s,t}^{i}}{I_{s,t-1}^{i}} - 1 \right)^{2} + \phi \ q_{s,t}^{i} \left( \frac{I_{s,t}^{i}}{I_{s,t-1}^{i}} - 1 \right) \frac{I_{s,t}^{i}}{I_{s,t-1}^{i}}$$

$$-\beta \phi \, E_t \left( q_{s,t+1}^i \frac{\lambda_{t+1}^i}{\lambda_t^i} \, \left( \frac{I_{s,t+1}^i}{I_{s,t}^i} - 1 \right) \left( \frac{I_{s,t+1}^i}{I_{s,t}^i} \right)^2 \right) \tag{43}$$

$$\tilde{v}_t^i = \beta(1 - \delta) E_t \left( \frac{\lambda_{t+1}^i}{\lambda_t^i} \left( \tilde{d}_{t+1}^i + \tilde{v}_{t+1}^i \right) \right)$$
(44)

The equations (39) and (40) are the usual Euler equations for trading in domestic and foreign bonds. The ratio of the Lagrange multipliers is denoted  $q_t^i$ , which corresponds to the marginal value of a unit of installed capital (marginal Tobin's q). Its development is determined by the equations (41) and (42). Finally, equation (43) is the Euler equation for shareholdings. The above equations summarize the optimal behavior of the household.

### 3.3 Government

We model the operations of the government in a simplified way to maintain the focus of our paper on trade policy. Consequently, the government is responsible for trade policy, collecting tariffs and transferring all revenues to households in the form of lump-sum transfers. The aggregate government tariff revenues in the US and the RoW are

$$\Gamma_t^i = \sum_{s} \sum_{j \neq i} \tau_t^{ij} \varepsilon_t^{ij} N_{Xs,t}^{ji} \tilde{r}_{Xs,t}^{ji}, \tag{45}$$

where  $\tilde{r}_{X,t}^{ji} = \theta \left( \tilde{d}_{Xs,t}^{ji} + MC_t^j \left[ f_X^{ji} / Z^j \right] \right)$  are the tariff revenues from intermediate firms in country j exporting to sector s in country i. In each period, the lump-sum transfers follow residually to satisfy the government budget constraint. In China, the corresponding term is

$$\Gamma_t^{CN} = \sum_{j \neq CN} \tau_t^{CNj} \varepsilon_t^{CNj} N_{XPE,t}^{JCN} \tilde{\tau}_{XPE,t}^{JCN} - \tau_{su,t}^{CNUS} \varepsilon_t^{CNUS} N_{XSOE,t}^{USCN} \tilde{\tau}_{XSOE,t}^{USCN} - \tau_{Dsu,t}^{CN} N_{D,t}^{CN} \tilde{\tau}_{DSOE,t}^{CN} , \qquad (46)$$

where  $\tilde{r}_{DSOE,t}^{CN} = \theta \ \tilde{d}_{DSOE,t}^{CN}$  are average revenues of Chinese intermediate firms from domestic sales. In China, if the trade agreement is implemented by instructing the SOEs to increase imports from the US, the subsidies to the SOEs are also taken into account.

### 3.4 Market Clearing

The model is completed by conditions for clearing in bond and goods markets. Market clearing is defined as a sequence of allocations such that households maximize utility, firms maximize profits, all constraints are satisfied, and all markets clear.

Demand and supply in the market for bonds issued by households of country i, denominated in the currency of the same country, and sold by households of country j are equated for

$$B_{i,t}^{ij} + B_{i,t}^{ji} = 0 (47)$$

In order to prevent unlimited borrowing, we follow Schmitt-Grohé and Uribe (2003) and assume a convex risk premium that depends upon the difference between the actual bond holdings  $B_{i,t}^{ij}$  and their steady state  $\bar{B}^{ij}$ :

$$R_t^{ji} = R_t^i + \Upsilon e^{B_{i,t}^{ij} - \bar{B}^{ij}}$$
 (48)

Market clearing in the sector of tradable intermediates requires

$$Y_{D,t}^{i} = \frac{(\theta - 1)}{MC_{t}^{i}} \left( N_{D,t}^{i} \tilde{d}_{D,t}^{i} + \sum_{s} \sum_{j \neq i} N_{Xs,t}^{ij} \tilde{d}_{Xs,t}^{ij} \right) + \frac{1}{Z_{t}^{i}} \left( \theta \left[ \sum_{s} \sum_{j \neq i} N_{Xs,t}^{ij} f_{X}^{ij} \right] + N_{E,t}^{i} f_{E}^{i} \right). \tag{49}$$

In the POE and the SOE goods markets the aggregate resource constraints are

$$Q_{PE,t}^{i} = C_{PE,t}^{i} + M_{PE,t}^{i} + I_{PE,t}^{i}$$
(50)

and

$$Q_{SOE,t}^{CN} = C_{SOE,t}^{CN} + M_{SOE,t}^{CN} + + I_{SOE,t}^{CN}, (51)$$

respectively. Moreover, the net assets of two out of the three countries must be considered. In the case of the US and China, market clearing requires

$$B_{US,t}^{USCN} + \varepsilon_{t}^{USCN} B_{CN,t}^{USCN} + \frac{1}{2} \Big( B_{US,t}^{USRW} + \varepsilon_{t}^{USRW} B_{RW,t}^{USRW} - \varepsilon_{t}^{USCN} B_{CN,t}^{CNRW} - \varepsilon_{t}^{USRW} B_{RW,t}^{CNRW} \Big) B_{US,t}^{USCN}$$

$$= \frac{\left( R_{US,t-1}^{US} + R_{US,t-1}^{CNUS} \right)}{2} B_{US,t-1}^{USCN} + \varepsilon_{t}^{USCN} \frac{R_{CN,t-1}^{USCN} + R_{CN-t-1}^{CN}}{2} B_{CN,t-1}^{USCN}$$

$$+ \frac{1}{2} \Big( R_{CN,t-1}^{CN} B_{US,t-1}^{USRW} + \varepsilon_{t}^{USRW} R_{RW,t-1}^{USRW} B_{RW,t}^{USRW} - \varepsilon_{t}^{USCN} R_{CN,t-1}^{CN} B_{CN,t-1}^{CNRW} \Big)$$

$$- \varepsilon_{t}^{USRW} R_{W,t-1}^{CNRW} B_{RW,t}^{CNRW} \Big) + \frac{1}{2} \Big( w_{t}^{US} L^{US} - \varepsilon_{t}^{USCN} w_{t}^{CN} L^{CN} \Big) + \frac{1}{2} \Big( \Gamma_{t}^{US} - \varepsilon_{t}^{USCN} \Gamma_{t}^{CN} \Big)$$

$$+ \frac{1}{2} \Big( r_{k,t}^{US} K_{t-1}^{US} - \varepsilon_{t}^{USCN} r_{k,t}^{CN} K_{t-1}^{CN} \Big) + \frac{1}{2} \Big( N_{d,t}^{US} \tilde{a}_{t}^{US} - \varepsilon_{t}^{USCH} N_{d,t}^{CN} \tilde{a}_{t}^{CN} \Big)$$

$$- \frac{1}{2} \Big( N_{e,t}^{US} \tilde{v}_{t}^{US} - \varepsilon_{t}^{USCN} N_{e,t}^{CN} \tilde{v}_{t}^{CN} \Big) - \frac{1}{2} \Big( I_{k,t}^{US} - \varepsilon_{t}^{USCN} I_{k,t}^{CN} \Big)$$

$$- \frac{1}{2} \Big( C_{t}^{US} - \varepsilon_{t}^{USCN} \Big( C_{PE,t}^{CN} + P_{SOE,t}^{CN} C_{SOE,t}^{CN} \Big) \Big)$$

### 3.5 Numerical Model Evaluation

Before proceeding with the calibration, we briefly discuss the solution method providing the before-and-after comparison. The standard approach to solve a model starts with log-linearization around its steady state. Since the policies studied in this paper take some model variables far from their steady state and because parts of the model are highly nonlinear, we employ the perfect foresight rational expectations solution method. The basic idea is that agents have perfect foresight until an arbitrary point in time. Therefore, the system can be solved backwards from this point. The algorithm takes into consideration the special structure of the Jacobian matrix in dynamic models with forward-looking agents. The details of the algorithm can be found in Juillard (1996).

### 4. Calibration

Calibration of the model parameters is done in two steps. First, we fix the values of several structural parameters either to conventional values found in the literature, or to values derived from observed data. Second, we choose a number of other parameters to match selected steady-state model moments as closely as possible to the corresponding moments in the data. The structural parameters and steady-state ratios implied by the calibration are reported in Tables 1 and 2.

The time unit is measured in quarters. We calibrate our model to reflect the relative size of the US, China and the RoW.  $\delta$  and k are taken from Ghironi and Melitz (2005) and, like them, we normalize the aggregate productivity, the minimum relative productivity, the productivity of the final goods firms and the market

entry costs to 1. Following the estimates in the IMF (2021, p. 12), the average productivity of Chinese SOEs is assumed to be 0.8, while the SOE subsidy  $\tau_{Dsu,t}^{CN}$  is 0.05. Fixed labor is set to 0.33  $\xi^i/\xi^{US}$ . The discount factor is set to  $\beta = 0.99$ . The depreciation rate is set at  $\delta_K = 0.25$ . The Cobb-Douglas exponents of capital and labor,  $\varrho_K$  and  $\varrho_L$ , are set equal to 0.2 and 0.5, respectively, so that the exponent of materials follows residually and is equal to 0.3. Regarding the Pareto distribution, we set the Pareto shape parameter for firm productivity k = 3.4, which ensures a Pareto shape parameter for firm revenue close to one (see, for example, Axtell 2001).

**Table 1: Baseline Parameters** 

Parameter	Definition	Value
Production, costs and capital		
$\varrho_L$	Labor, capital and material share	0.5
$\varrho_K$	in the production function	0.2
$\varrho_M$		0.3
$Z^i, Z^i_{PE}, Z^{CN}_{SOE}$	Aggregate productivities	1.0, 1.0, 0.8
δ	Exit probability of firms	0.025
$\delta_{\scriptscriptstyle K}$	Capital depreciation	0.025
$f_{\scriptscriptstyle E}^{i}$	Entry cost	1
$f_X^{ij}$	Fixed costs of exporting	0.0032
$ au_{Dsu,t}^{CN}$	SOE subsidy	0.05
ξ <sup>US</sup>	Country weights	0.31
ξCN		0.27
$\xi^{RoW} = 1 - \xi^{US} - \xi^{CN}$		0.42
Households		
β	Discount factor	0.99
γ	Coefficient of relative risk aversion	2
L	Labor	$0.33  \xi^i / \xi^{US}$
Firm distribution and other structural parameters		
$Z_{min}$	Minimum relative productivity	1
k	Pareto shape parameter	3.4
φ	Investment adjustment cost parameter	7
Υ	Risk premium parameter	0.001

We then determine the rest of the parameters that affect the steady state of the model. The tariff rates between China and the USA  $\tau_t^{USCN}=0.193$  and  $\tau_t^{CNUS}=0.203$  are taken from the Peterson Institute for International Economics (https://www.piie.com/research/piie-charts/us-china-trade-war-tariffs-date-chart), and the remaining tariff rates  $\tau_t^{RoWUS}=\tau_t^{RoWCN}=0434$ ,  $\tau_t^{CNRoW}=0.0751$  and  $\tau_t^{USRoW}=0.0347$  are taken from the WTO (http://tao.wto.org, HS subheading average method). We use the EU tariff rates for the rest of the world, as they are a major trading partner for both the US and China. For the micro-elasticity,  $\theta$ , we assume the value of 3.8, which is usual in the literature and also used by Ghironi and Melitz (2005). This value also falls within the range estimated by Feenstra et al. (2018), whose median estimates are 3.22 and 4.05, depending on the method. For the macro elasticity,  $\omega$ , we assume that it is 1.9, half as large as the

micro elasticity, the so-called rule of two. Furthermore, we use country weightings,  $\xi^i$ , the degree of openness,  $\alpha^i$ , as well as the iceberg trade costs,  $\tau^{ij}_{IB}$ , to match key trade figures. Moreover, the fixed costs of exporting are calibrated such that somewhat more than 21 percent of firms export to match the US ratio of exporters reported by Bernard et al. (2003). Steady-state bond holdings are calibrated according to the net international investment position reported by the IMF (https://data.imf.org/regular.aspx?key=62805745). In accordance with this, the US has a net debt of 51.6 percent of its GDP, while China has net claims amounting to 14.8 percent of its GDP. For the sake of simplicity, we assume that China has only claims on the US. Furthermore, we assume that 80 percent of the debt is denominated in US dollars. Given these parameter values, we solve for the open-economy equilibrium of the heterogeneous firm model. The results are given in Table 2.

Table 2: Selected Steady-State Ratios Implied by the Baseline Calibration (The actual ratios are given in parentheses)

Ratio	US China		RoW
GDP as ratio of world GDP	24.4 (24.4)	16.3 (16.3)	59.3 (59.3)
Trade as ratio of GDP	27.2 (26.4)	35.1 (35.7)	18.11
US-China-trade as ratio of overall US trade	12.0 (11.3)		
Ratio of US imports from China to exports to China	2.8 (2.9)		
Ratio of exporting firms	24.4	23.5	7.4
Output of state-owned enterprises to GDP		26.5 (23–28)	

Notes: The model GDP ratio of country i is defined by  $\text{GDP}^i/(\text{GDP}^i + \sum_{j \neq i} \varepsilon^{ij} \text{GDP}^j)$ , the actual numbers are taken from the World Bank and the US Census Bureau. The model values can be obtained by  $\alpha^{US} = 0.2117$ ,  $\alpha^{CN} = 0.2699$ ,  $\alpha^{EU} = 0.1180$ ,  $\kappa^{ij} = \text{GDP}^i/\sum_{j \neq i} \text{GDP}^j$ , where GDP refers to the actual and not the model value. The iceberg trade costs are assumed to be  $\tau^{USCN}_{IB,t} = 2.3$ ,  $\tau^{USRoW}_{IB,t} = 1.4$ ,  $\tau^{CNUS}_{IB,t} = 1.5$ ,  $\tau^{RoWUS}_{IB,t} = 1.7$ ,  $\tau^{CNRoW}_{IB,t} = 1.3$  and  $\tau^{RoWCN}_{IB,t} = 1.5$ . Fixed costs of exporting are set to  $f_x^{ij} = 0.0032$ . Following Zhang (2019), the SOE weight in the model is  $1 - \chi = 0.31$ . Steady-state bond holdings are assumed to be  $\bar{B}^{CNUS}_{US,t} = 0.2240$ ,  $\bar{B}^{CNUS}_{CN,t} = 0.0560$ ,  $\bar{B}^{RoWUS}_{US,t} = 2.3360$ ,  $\bar{B}^{RoWUS}_{ROW,t} = 0.5840$  and  $\bar{B}^{CNRoW}_{CN,t} = \bar{B}^{CNRoW}_{ROW,t} = 0$ .

### 5. Model Dynamics

The modelling framework provides a rich laboratory for the analysis of trade policies. Below we explore numerically the properties of the model. In doing so we cast a special focus on facilitating trade through the phase one agreement. We also conduct various policy experiments.

### 5.1 Quantifying the Trade and Income Effects of the Phase One Deal

In simulating the impact of the asymmetric trade agreement, an assumption must be made about its implementation by the Chinese government. In particular, an assumption must be made about the

underlying transmission process leading to the surge in imports. Furthermore, different assumptions can also be made about the degree of compliance with the contractual voluntary import expansions (VIEs).

As per the text of the agreement, Chinese imports of goods and services from the US are supposed to increase by 41 percent in 2020 and even by 66 percent in 2021 compared to the trade deal benchmark year 2017. <sup>16</sup> When compared to the lower imports in 2019, this even amounts to increases of 47 percent and 75 percent in 2020 and 2021, respectively. The trade agreement does not specify how the targets should be met by China. In what follows, we therefore present model simulations for four different policy scenarios regarding the actual implementation of the phase one trade deal. <sup>17</sup>

First, the Chinese government "guides" the SOEs to increase imports from the US. <sup>18</sup> More precisely, the government commits the SOE sector to increase its share of imports from the US by 162 percent in 2020 and once again by 98 percent in 2021 compared to the steady state calibrated for 2019. These quantitative targets would just imply a complete fulfillment of the contractual obligations. This relative minimum demand, referred to in the literature as market share VIE (Greaney 1996; 1999), increases the SOEs' marginal costs and thus their product prices. After weighting with the SOEs' importance and general equilibrium knock-on effects, this results in overall import adjustments.

Second, the Chinese government again implements the required increase in imports by means of the SOEs. Notwithstanding the contractual agreement, however, this time only by up to 65 percent. This corresponds to the current achievement level. In quantitative terms, this corresponds to an increase of total US exports to China by 15 percent in 2020 and by 29 percent in 2021 compared to 2019. To achieve this increase in total imports SOE imports from the US have to increase by 54 percent in 2020 and once again by 47 percent in 2021. In the simulations, it is assumed that tariff rates remain unchanged even if the additional SOE imports cannot fully meet the contractual obligations.

In the third scenario, the import increase is again by means of the SOEs and the degree of contract fulfillment is again 65 percent. In contrast to the previous scenarios, however, the SOE imports from the USA are subsidized by the government. The needed subsidy for the 65 percent fulfillment of the deal is 14 percent in the first year and 23 percent in the second year.

Finally, we consider the case that China fulfills the trade agreement by means of a unilateral import tariff cut to 7.51 percentage points for US imports. This hypothetical import tariff rate corresponds to the current most-favored-nation tariff rate, which also applies to RoW countries. In other words, China meets the VIE import targets from the US by means of a nondiscriminatory reduction of import tariffs rather than through a preferential access of US producers to the Chinese market. The nondiscriminatory tariff reduction to this

<sup>17</sup> The aggregate effects mask heterogeneous impacts across product groups. How will the Chinese extra imports be distributed across products? For an analysis of the distribution of extra purchases across the top-ten products, taking into account the US production constraints, see Cerutti et al. (2019) and the IMF (2019, p. 54).

<sup>18</sup> "Guiding" is a widely used policy tool in China. For a theoretical modeling analysis of this approach in a different context, see Chen et al. (2020).

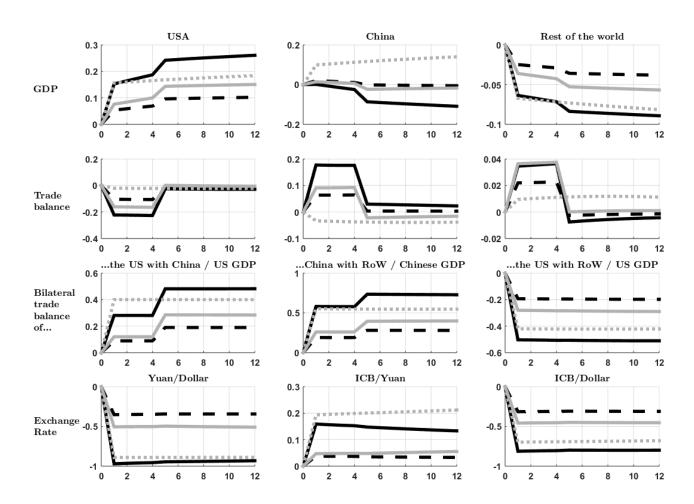
<sup>&</sup>lt;sup>16</sup> The outcome-based phase one trade agreement looks more like a ceasefire than a resolution of the US-China trade conflict. But there are also geopolitical considerations and strategic imperatives that have led to a critical bipartisan sentiment towards China in the US Congress. Since it is unclear whether this resentment threatening the world trade architecture is only temporary or is instead secular, the trade deal is assumed to be permanent in the numerical simulations and thus the import commitments for 2021 continue to apply.

<sup>17</sup> The aggregate effects mask heterogeneous impacts across product groups. How will the Chinese extra imports be

extent achieves about the same gains in US exports to China as targeted under the agreement for the year 2020. In the subsequent year 2021, this reduced tariff rate will be adhered to, although the import obligations from the US will not be fully met.

Figure 5 shows simulations of the impact of import targets in the US-China agreement on the trade and income of these two countries as well as on third countries under these different implementation scenarios. These are our central scenarios. The horizontal axis shows the elapsed time in quarters. Trade balances (as a percentage of the corresponding GDP) are calculated as absolute deviations from their steady state, all other variables are calculated as percentage deviations from their steady states. The solid (dashed) black line shows the responses for the first and second simulation whereby the Chinese SOEs are committed to a relative minimum demand that meets 100 percent or 65 percent of the contractual managed trade deal obligations. The solid gray line shows the third simulation, i.e., a SOE subsidy to import US goods in order to meet 65 percent of the agreement. Finally, the dotted gray line denotes the fourth simulation and thus the hypothetical unilateral tariff cut for US imports to 7.51 percentage points.

Figure 5: Impacts of Alternative Managed Trade Scenarios as Compared to the Trade Policy Status Quo Scenario



The first impression is that the implications of the agreement depend on how China implements it. For the US, there is an increase in GDP in all four scenarios. As expected, the discriminatory VIE with 100 percent compliance (black solid line) leads to the largest effect. In this case, the GDP increase amounts to 0.17 percent in the first year and 0.25 percent in the second year. This magnitude is comparable to other estimates in the literature. Examples include the size of the export demand shock impact as examined in Backus et al. (1992) based on the International Real Business Cycle model or Lubik and Schorfheide (2005) based on the two-country New Open Economy Macroeconomics model.<sup>19</sup>

In the remaining three scenarios the GDP increase is smaller due to the merely 65 percent compliance, but still positive. The four policy scenarios deliver different effects on Chinese GDP. Marked effects arise above all in the first and fourth scenarios. The first scenario with 100% contract fulfillment via VIE leads to a persistent GDP loss. In the other three scenarios, the exchange rate depreciation against the US dollar plays a role. In particular, the unilateral tariff reduction and subsequent devaluation of the Chinese currency results in an expansionary effect due to China's increased price competitiveness in both foreign countries/markets.

What are the associated impacts for China? The impact on China's welfare is negative if the market is under free trade and ambiguous in the case of products in protected industries. The ambiguity for China depends on the fact that increased imports from the US may drive out less efficient Chinese producers or more efficient producers from the RoW. This efficiency gain is particularly evident in the case of the across-the-board tariff reduction to the most-favored-nation rate. A follow-up set of effects may result from the distortions created by the VIE in China. Chinese producers, seeing the domestic price decline, may sell part of their production abroad. This form of trade deflection will have negative consequences for producers in the RoW, which will suffer from the increased competition from Chinese exporters, and a positive effect on RoW consumers who will benefit from lower prices.<sup>20</sup>

Moreover, in the RoW countries there is a negative GDP impact, which is a mirror image of that in the US. The underlying mechanism is again clear. The trade deal incentivizes China to shift imports away from other suppliers and towards the US and thus leads to international trade diversion. In political terms: the discriminatory trade agreement follows a nationalist, not a globalist approach.<sup>21</sup>

Last but not least, the temporary trade balance effects result from consumption smoothing of forward-looking agents with assumed perfect foresight of the lasting nature of the trade deal. Beyond these

<sup>&</sup>lt;sup>19</sup> In contrast, qualitatively equivalent but quantitatively larger effects are found in the dynamic computable general equilibrium (CGE) modeling framework in Freund et al. (2020). Each country contains multiple sectors linked through an input–output structure to other domestic and foreign sectors. In this setup, a tariff introduces an inefficiency in the allocation of resources across sectors. Unlike CGE, there is limited sectoral disaggregation in the open-economy macro model. On the other hand, emphasis is on dynamics, stock-flow consistency, and forward-looking expectations. As a result, both approaches highlight different implications of the distortions brought about by trade policies.

This mechanism has been referred to as trade deflection by Bown and Crowley (2007) in the context of US antidumping duties against Japan.

Our results complement other studies. Model-based analyses have found noticeable spillover effects for countries not directly affected by protectionist policies in relation to the trade conflict between the US and China. See, for example, Bolt et al. (2019) and the IMF (2018, pp. 33–35). The evidence of significant trade diversion effects is also consistent with the IMF's (2019, pp. 51–59) empirical analyses. The IMF estimates based on granular trade data reveal a substantial "exports-at-risk" for the EU, Japan and Korea.

temporary effects, there is a permanent improvement in the US-China bilateral trade balance, but no lasting improvement in the overall US trade balance.

### 5.2 Future US-China Trade Agreements: Some Policy Experiments

Much of the current trade policy debate, in the US as well as internationally, revolves around the future US trade policy. This applies in particular with respect to the policy towards China. The broad bipartisan consensus in the US comprises the belief of the need to stand up to China. Democrats and Republicans now see China as a strategic adversary, so it is not likely that President Biden will turn the clock back past Trump's and restore the old policy of engagement. Signs are already emerging that elements of the Trump approach will remain in place. That augurs poorly for a quick end to the trade war. But when a simple "reset" in trade relations is unlikely to happen, what might a future trade agreement look like?

In recent years the US trade policy has become a muddle of tariffs, VIE deals, and ad hoc bans. President Biden has committed himself to developing a more coherent and effective strategy. Moreover, he has declared that he will use a broader range of tools than in the phase one deal. Such a broader policy approach may include further structural issues in particular. One concern about China is a set of structural policies that are outside the norms of advanced economies: extensive nontariff barriers, restrictions on foreign investment in some sectors, limited intellectual property right protection, forced technology transfers, and subsidies to SOEs. This raises the question, what will the new US government do with the tariffs and VIEs? Strategy might play a role: the Biden administration may be willing to negotiate away some of the VIEs and import tariffs in exchange for a phase two agreement that addresses some of these structural concerns.

Having a model suited to study trade deals, we perform several policy experiments in the next step. In other words, we think outside the phase one box. Whether and how soon the Biden administration will renegotiate the phase one trade deal, and what it will seek in return, is currently an open question. Although the current deal is far from a reset, and negotiations will be thorny, we would like to take a look at a conceivable mutually beneficial future phase two deal.

In our simulations, we assume that a possible phase two deal takes effect in the seventh quarter after the start of the implementation of the phase one deal and is not anticipated by the households. In Figure 6 the isolated effects of four possible renegotiated contract provisions are simulated.

First, since China has not yet met the quantitative targets in the phase one deal in full, the follow-up phase two deal could set the lower level of fulfillment achieved so far as a new target. In other words, the 65 percent Chinese VIE surge from the US achieved to date is assumed to be the new phase two contractual import requirement. Second, the two parties agree on a mutual 5 percentage point bilateral import tariff

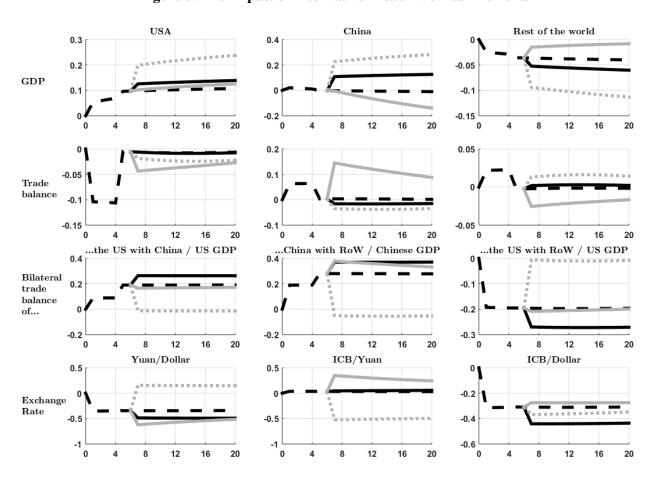
<sup>23</sup> What complicates the matter further is the fact that China's political openness has reversed trajectory under President Xi Jinping. Therefore, decoupling in high-tech areas may remain the trend. The "Made in China 2025" program, the new Chinese economic catchphrase "dual circulation," and the pointer to the necessity of self-sufficiency in key technologies reveals that the Chinese government also expects such a scenario.

<sup>&</sup>lt;sup>22</sup> Given the recent signing of the so-called Regional Comprehensive Economic Partnership (RCEP) free-trade agreement amongst 15 Asian countries that will create the world's largest regional free-trade zone, the future US trade agenda will naturally gravitate towards Asia.

<sup>23</sup> What complicates the gravitate for the complication of the so-called Regional Comprehensive Economic Partnership (RCEP) free-trade agreement amongst 15 Asian countries that will create the world's largest regional free-trade zone, the future US trade

reduction. This can be understood as a goodwill gesture by the Biden administration offering to rescind Donald Trump's tariffs on condition that China reciprocates. Perhaps this would enable the Chinese–American rivalry to proceed along less confrontational lines in the future.

As noted above, structural changes to the current Chinese economic model relying on deep-rooted industrial policy and a long-term strategy of import substitution in ever more sophisticated products are a particular priority in the US. The Biden administration may thus seek to use the tariffs as a bargaining chip to extract concessions. Two possible structural concessions by the Chinese government in a prospective phase two deal will be numerically simulated. First, the eventual reduction of SOE subsidies encouraging the purchase of domestic goods and thus discriminating against foreign firms is examined. Specifically, the impact of reducing  $\tau_{DSu,t}^{CN}$  from 5 percent to 3 percent is simulated. In other words, China would have to reduce its favoritism for SOEs and hence improve market access for foreign exports. The final model simulation attempts to quantify Chinese concessions on existing nontariff trade barriers. In the theoretical model, these are approximated by lowering the iceberg costs for US exports to China from 2.3 to 2.2, which has about the same effect on total Chinese imports from the US as the bilateral tariff reduction.<sup>24</sup>



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Figure 6: The Impact of Alternative Phase Two Deal Elements

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<sup>&</sup>lt;sup>24</sup> Due to the growth-reducing effects of entry barriers, such a contractual provision could represent a mutual win-win situation. See Jiang et al. (2021).

The numerical results are shown in Figure 6. In all cases, the figure shows the change compared to the phase one deal. The dashed black line shows the effect of the future VIE pledge reduced to 65%. The dotted gray line shows the impact of the symmetric bilateral tariff reduction, the solid gray line shows the SOE subsidy reduction impact, and the solid black line indicates the iceberg cost reduction impact.

The analysis, stylized as it is, yields some important policy conclusions. First, it is noticeable that both the reciprocal tariff reduction and the reduction of nontariff trade barriers, approximated by reduced iceberg costs for US exports to China, are win-win outcomes in terms of GDP for the US and China. The flip side of the coin is that the RoW countries lose all the more. Put another way: The trade diversion effect is more pronounced and the updated bilateral managed trade deal is reshaping the global economic relationships further.

A further takeaway of this simulation is that a different winner-loser constellation emerges for the simulated cut in SOE subsidies. The reduced preference of Chinese SOEs for domestic products increases the competitiveness of all foreign suppliers. As expected, the resulting effect on Chinese GDP is contractionary, while ROW countries benefit. In contrast, no noticeable effect is seen for the US. The reason is that Chinese SOEs have to import an exogenously specified VIE commitment regardless of the subsidy level. In addition, another important insight for future trade negotiations emerges from the simulations. The Chinese GDP impact illustrates why the Chinese government would want to avoid SOE subsidy cuts in the face of decreasing GDP growth rates. Both policy variants, the bilateral tariff cut and the SOE subsidy reduction, lead to a further deterioration of the overall and bilateral US—China trade balance. Only a reduction in iceberg trade costs can improve the bilateral US—China trade balance to a lesser extent. Finally, exchange rate effects are also worth highlighting. In particular, the exchange rate effect of the reciprocal tariff reduction is noteworthy. Although symmetrical, the tariff reduction leads to a depreciation of the US dollar against the Renminbi. The reason for this is that despite the symmetric design, China benefits more from the tariff cut because of China's export surplus in bilateral US—China trade.

### 5.3 Robustness

In this subsection, we conduct robustness tests on our baseline model calibration. As expected, the results are sensitive to the underlying trade elasticities, while other parameter variations have little bearing on the results. Consequently, the focus is on these parameters playing a pivotal role in the context of the open-economy macroeconomic model. In line with the Chinese import expansion achieved so far, all subsequent robustness tests assume that China maintains the 65% VIE henceforth.

Uncertainty continues to prevail with regard to the responsiveness of demand to international prices. The overall uncertainty is reflected in uncertainty about the upper-level macro elasticity as well as uncertainty about the lower-level micro elasticity. The macro elasticity determines the degree of interchangeability in demand between domestic and foreign good varieties. Goods with a high macro elasticity are goods for which consumers will substitute relatively easily between domestic and foreign varieties, given a relative

change in domestic and foreign prices. On the other hand, goods with a low macro elasticity imply that consumers stay with their preferred variety more firmly and are less willing to substitute between the two. The micro elasticity reflects the second-tier choices between suppliers of the imported good at the country level). Figure 7 displays the change in GDP and the trade balances for alternative macro elasticities and micro elasticities.

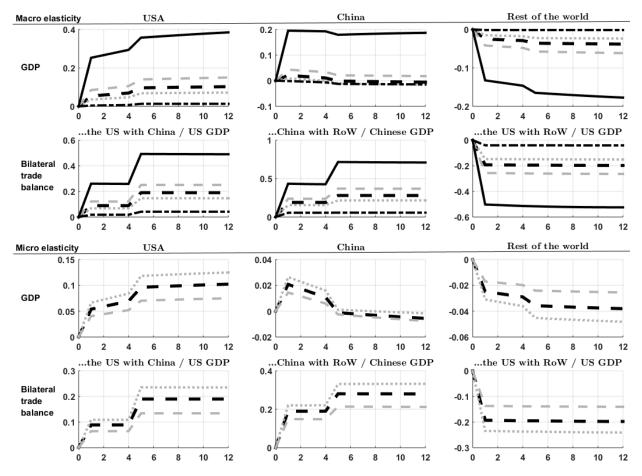


Figure 7: Sensitivity to the Macro Elasticity and the Micro Elasticity

Note: The model solutions for the baseline calibrations  $\omega = 1.9$  and  $\theta = 3.8$  are given by the dashed black lines throughout.

In the benchmark calibration, the macro elasticity is assumed to be  $\omega=1.9$ . First of all, the two calibrations  $\omega=1.6$  (dashed gray lines) and  $\omega=2.2$  (dotted gray lines) are shown in Figure 7. As expected, the comparison with the baseline calibration (dashed black lines) shows that a smaller macro elasticity leads to a larger positive (negative) effect on US GDP (RoW GDP) as substitution between domestic and foreign goods is more difficult. The corresponding mechanism via changes in the trade balances are evident in the second row of Figure 7. In addition, we also show model simulations for  $\omega=0.95$  (solid black lines) and  $\omega=3.8$  (dotted-dashed black lines), respectively. The first value resembles calibrations in the RBC literature, while the second value is used in quite a few trade analyses. One may also claim that both alternative calibrations represent extreme values. In the case of  $\omega=3.8$ , the

impact on US GDP decreases to almost zero, while the GDP effect for  $\omega = 0.95$  increases to 0.36 in the second year. For  $\omega = 0.95$ , the interesting finding is that China's GDP is also rising. In other words, the low macro elasticity leads to internationally correlated business cycles.<sup>25</sup> Again the trade response is decreasing in the macro elasticity of substitution.

For the micro elasticity, alternative model solutions for  $\theta = 3.4$  (dashed gray lines) and  $\theta = 4.2$  (dotted gray lines) are given in Figure 7. The baseline calibration is  $\theta = 3.8$  (dashed black lines). As can be seen, the higher the micro elasticity, the greater the positive effect on US GDP and the negative trade diversion effect upon the RoW GDP. By way of comparison, the results for China are quite robust with respect to the changes in the micro elasticity.

### 6. Welfare

In this section we briefly touch upon welfare. Following Schmitt-Grohé and Uribe (2007), the welfare effects of the phase one agreement and hypothetical phase two agreements are calculated relative to a reference policy scenario. In case of the phase one agreement, the reference policy scenario is the continuation of the status quo of 2019 (equal to the model steady state). In the case of eventual phase agreements, we take the continuation of the 65% market share VIE as the reference policy scenario. Throughout, the welfare difference is expressed as the percentage of consumption that households are willing to give up in order to be as well off under the corresponding trade policy as under the reference policy. Given the representative household's objective function, the consumption-equivalent welfare gain is given by:

Welfare Gain = 
$$\left(\frac{V_0^a}{V_0^r}\right)^{\frac{1}{1-\gamma}} - 1$$
, (53)

where  $V_0^a$  is the welfare of the respective policy alternative, and  $V_0^r$  is the welfare of the respective reference policy. The net present value of utility is thereby calculated according to equation (34). The results are given in Table 3.

Three results should be highlighted from the multitude of findings. First, the welfare effects for the US are positive across the board. However, the magnitude of the welfare effects depends – as expected – on the extent of managed trade achieved. Second, China's welfare would decline in the event of full compliance with the phase one agreement. Likewise, a reduction in SOE subsidies in a potential phase two agreement would lead to a negative welfare effect. Finally, the trade diversion effects lead to negative welfare effects for the RoW countries, the magnitude of which depends on the degree of implementation of the phase one agreement.

<sup>&</sup>lt;sup>25</sup> That is why such an elasticity is typically used in the international RBC literature. See, e.g., Heathcote and Perri (2002).

**Table 3: Welfare Analysis** 

	USA	China	Rest of the World		
Welfare gains and losses of the phase one agreement compared to a continuation of the status quo at the end of 2019					
100% market share VIE	0.30	-0.13	-0.10		
65% market share VIE	0.12	0.01	-0.04		
SOE import subsidy to reach 65% fulfillment	0.24	0.13	-0.09		
Unilateral tariff reduction	0.17	0.02	-0.06		
Welfare gains and losses of potential phase two agreement elements compared to only a continuation of the 65% market share VIE					
5% bilateral import tariff reduction	0.15	0.33	-0.08		
Reduced SOE subsidies	0.01	-0.22	0.02		
Reduction of Chinese nontariff trade barriers with the US	0.04	0.17	-0.02		

### 7. Conclusions

The racking up of US-China trade disputes and the shift away from a multilateral, rules-based trading system has led to a growing interest in quantifying the effects of protectionist trade policies. Besides assessing the impacts of Donald Trump's trade policy modus operandi on the US economy, both researchers and policymakers are also interested in the effects on third countries. Against this background, we study the consequences of managed trade policies through the lens of a formal model. In a nutshell, the paper considers a new open-economy macroeconomics model split between three large trading partners, the United States, China, and the rest of the world. We have illustrated noticeable positive (negative) of the agreement for the United States (China) as well as negative spillover effects for countries not directly affected by the managed trade deal due to trade diversion. An important by-product of our approach is that it can be used to provide quantitative evaluations of potential future trade agreements. To the best of our knowledge, we are the first to analyze the phase one Sino-American managed trade agreement in such a state-of-the-art modeling framework.

We invite the reader to cautiously interpret our results, with some caveats that should be kept in mind. In particular, the work presented in this paper could be expanded in three ways. One impact not accounted for in the model is the COVID-19 pandemic. The pandemic may leave a lasting imprint on the world economy that goes beyond a short-term recession, causing changes away from global just-in-time supply chains. This is reinforced by the growth of nationalism and "my nation first" policies pushing firms to reshore some of their production in favor of national and regional supply chains. The disruption caused by the COVID-19 pandemic is amplifying this trend by undermining confidence in international supply chains. <sup>26</sup> Furthermore,

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<sup>&</sup>lt;sup>26</sup>The business magazine *The Economist* has referred to this process as "slowbalisation". See https://www.economist.com/leaders/2019/01/24/the-steam-has-gone-out-of-globalisation. Antras (2020) offers some

unresolved US-China trade policy disputes create uncertainty about the future. The knock-on effects of this uncertainty on strategic company decisions dampening global economic growth have likewise not been considered in the model.<sup>27</sup> Finally, the fragmentation of production across borders has changed the nature of trade, resulting in an increasing importance of trade in value added rather than traditional trade. One implication, among others, is that the standard notion of the competitiveness effect of exchange rate changes is no longer valid because exchange rate changes no longer have only the standard effect on trade of making purely domestically (foreign) produced goods cheaper (or more expensive) for foreigners (nationals).<sup>28</sup> Further research on these aspects will provide a better understanding of the effects of trade disputes.

thoughts worth reading on hyperglobalisation running out of steam and the future of global value chains in the post COVID-19 world.

<sup>&</sup>lt;sup>27</sup> See Caldara et al. (2020) and Handley and Limão (2017).

<sup>&</sup>lt;sup>28</sup> Bems and Johnson (2017) have made an important contribution to our understanding of this phenomenon.

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